# S. 92

To authorize appropriations for the United States Customs Service for fiscal years 2002 and 2003, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

January 22, 2001

Mr. Gramm (for himself, Mrs. Hutchison, Mr. Bingaman, Mr. Domenici, Mr. Kyl, Mr. McCain, and Mrs. Boxer) introduced the following bill; which was read twice and referred to the Committee on Finance

# A BILL

To authorize appropriations for the United States Customs Service for fiscal years 2002 and 2003, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This act may be cited as the "Drug Free Borders
- 5 Act of 2001".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:
  - Sec. 1. Short title.
  - Sec. 2. Table of contents.

- TITLE I—AUTHORIZATION OF APPROPRIATIONS FOR UNITED STATES CUSTOMS SERVICE FOR ENHANCED INSPECTION, TRADE FACILITATION, AND DRUG INTERDICTION
- Sec. 101. Authorization of appropriations.
- Sec. 102. Cargo inspection and narcotics detection equipment for the United States-Mexico border, United States-Canada border, and Florida and Gulf Coast seaports, and Port Infrastructure Improvements.
- Sec. 103. Peak hours and investigative resource enhancement for the United States-Mexico and United States-Canada borders, Florida and Gulf Coast seaports.
- Sec. 104. Air and marine operation and maintenance funding.
- Sec. 105. Compliance with performance plan requirements.
- Sec. 106. Transfer of aerostats.
- Sec. 107. Report on intelligence requirements.

#### TITLE II—CUSTOMS MANAGEMENT

- Sec. 201. Term of the Commissioner of Customs.
- Sec. 202. Internal compliance.
- Sec. 203. Report on personnel flexibility.
- Sec. 204. Report on detection and monitoring requirements along the southern tier and northern border.

#### TITLE III—MARKING VIOLATIONS

Sec. 301. Civil penalties for marking violations.

# 1 TITLE I—AUTHORIZATION OF

- 2 APPROPRIATIONS FOR
- 3 UNITED STATES CUSTOMS
- 4 SERVICE FOR ENHANCED IN-
- 5 SPECTION, TRADE FACILITA-
- 6 TION, AND DRUG INTERDIC-
- 7 TION
- 8 SEC. 101. AUTHORIZATION OF APPROPRIATIONS.
- 9 (a) Drug Enforcement and Other Noncommer-
- 10 CIAL OPERATIONS.—Subparagraphs (A) and (B) of sec-
- 11 tion 301(b)(1) of the Customs Procedural Reform and
- 12 Simplification Act of 1978 (19 U.S.C. 2075(b)(1) (A) and
- 13 (B)) are amended to read as follows:

```
"(A) $1,241,000,000 for fiscal year 2002.
 1
 2
                 "(B)
                        $1,231,000,000
                                         for
                                              fiscal
                                                     vear
 3
            2003.".
 4
        (b) COMMERCIAL OPERATIONS.—Clauses (i) and (ii)
 5
                301(b)(2)(A) of such Act (19 U.S.C.
       section
 6
   2075(b)(2)(A) (i) and (ii)) are amended to read as follows:
 7
                     "(i) $1,739,000,000 for fiscal year
 8
                 2002.
 9
                      "(ii) $1,725,000,000 for fiscal year
10
                 2003.".
11
        (c) AIR AND MARINE INTERDICTION.—Subpara-
12
   graphs (A) and (B) of section 301(b)(3) of such Act (19)
   U.S.C. 2075(b)(3) (A) and (B)) are amended to read as
13
14
   follows:
15
                 "(A) $495,000,000 for fiscal year 2002.
16
                 "(B) $772,000,000 for fiscal year 2003.".
17
        (d) Authorization of Appropriations for Cus-
   TOMS SERVICE AUTOMATION MODERNIZATION.—There
18
19
        authorized to be appropriated for
                                               the
20
   $460,000,000 for fiscal year 2002 and $490,000,000 for
21
   fiscal year 2003. The amounts authorized to be appro-
   priated under this paragraph shall remain available until
23
   expended.
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1	SEC. 102. CARGO INSPECTION AND NARCOTICS DETECTION
2	EQUIPMENT FOR THE UNITED STATES-MEX-
3	ICO BORDER, UNITED STATES-CANADA BOR-
4	DER, AND FLORIDA AND GULF COAST SEA-
5	PORTS, AND PORT INFRASTRUCTURE RE-
6	QUIREMENTS.
7	(a) FISCAL YEAR 2002.—Of the amounts made avail-
8	able for fiscal year 2002 under section $301(b)(1)(A)$ of
9	the Customs Procedural Reform and Simplification Act of
10	1978 (19 U.S.C. 2075(b)(1)(A)), as amended by section
11	101(a) of this Act, \$342,000,000 shall be available until
12	expended for acquisition and other expenses associated
13	with implementation and deployment of narcotics detec-
14	tion equipment along the United States-Mexico border, the
15	United States-Canada border, and Florida and the Gulf
16	Coast seaports, and for internal management improve-
17	ments as follows:
18	(1) UNITED STATES-MEXICO BORDER.—For the
19	United States-Mexico border, the following amounts
20	shall be available:
21	(A) \$4.6M for 4 Mobile Truck Gamma
22	Ray Systems
23	(B) \$26.6M for 14 High Energy Pallet
24	Gamma-Ray Systems
25	(C) $$24.3M$ for 9 Higher Energy Truck X-
26	Ray Upgrades

1	(D) \$41.3M for Contract NII Equipment
2	Operators
3	(E) \$12M for NII Technology Mainte-
4	nance
5	(F) \$800,000 for expansion of Industry
6	Partnership Programs
7	(G) \$1.6M for Canine Kennel Construction
8	(H) \$500,000 for Replacement of Canines
9	(I) \$1M for Automated Targeting Systems
10	(Narcotics) Maintenance
11	(J) \$2.5M for 10 X-Ray Vans
12	(K) \$1.5M for 15 Tool Trucks
13	(L) \$3.5M for Refurbish/Maintain Existing
14	X-Ray Vans/Tool Trucks
15	(M) \$600,000 for 50 Contraband Detec-
16	tion Kits
17	(N) \$1M for 20 Remote Watch Surveil-
18	lance Camera Systems
19	(O) \$1M for 40 Counter Spotter Surveil-
20	lance Systems
21	(P) \$2.5M for 10 Truck License Plate
22	Reader Systems
23	(Q) \$1.6M for 40 Narcotics Particle De-
24	tectors

1	(R) \$14.8M for 29 Land Border Vehicle
2	Targeting Systems as follows
3	(S) \$3.0M for 250 Under Vehicle Inspec-
4	tion Systems
5	(T) \$1.5M for 5 Outbound Passenger Fa-
6	cilities/Canopies
7	(U) \$1.5M for 300 Work Station Replace-
8	ments
9	(V) \$3.5M for a 126 lane installation of
10	Customs Automated Operations System on the
11	Southwest Border (CAOS)
12	Total: \$151.2M.
13	(2) United States-Canada Border.—
14	(A) \$9.2M for 8 Mobile Vehicle and Con-
15	tainer Inspection System (VACIS)
16	(B) \$3.6M for four 1-MeV pallet x-rays
17	(C) \$250,000 for 50 Portable contraband
18	detectors (busters)
19	(D) \$300,000 for 26 Contraband detection
20	kits
21	(E) \$240,000 for 10 portable Treasury
22	Enforcement Communications Systems (TECS)
23	terminals
24	(F) \$400,000 for 10 Narcotics vapor and
25	particle detectors

1	(G) \$600,000 for 30 Fiber optic scopes
2	(H) \$3M for 10 X-ray vans with particle
3	detectors
4	(I) \$8.0M for 80 Digital Video Security
5	Systems
6	(J) \$3.0M for 250 Under Vehicle Inspec-
7	tion Systems
8	(K) \$7.0M for 140 Itemizer Explosive Par-
9	ticle Detectors
10	(L) \$5.0M for 50 Explosives Residue Ac-
11	cess Control Monitors
12	(M) \$5.0M for 50 Portal Explosives Detec-
13	tor Systems
14	(N) \$7.5M for 25 Radiation Detectors
15	(O) \$11.1M for 130 Lighting Systems and
16	45 Barriers
17	(P) \$2.4M for 8 Outbound Passenger Fa-
18	cilities/Canopies
19	(Q) \$1.2M for 4 Outbound Cargo Facili-
20	ties without HAZMAT Inspection Stations
21	(R) \$2.0M for 4 Outbound Cargo Facili-
22	ties with HAZMAT Inspection Stations
23	(S) \$2.0M for 56 Outbound License Plate
24	Readers

1	(T) \$0.7M Interface Unit for each Lane—
2	for 56 LPRs mentioned above
3	(U) \$1.3M Installation—for 56 LPRs
4	mentioned above
5	(V) \$1.0M Site Preparation for 56 LPRs
6	mentioned above
7	(W) \$3.0M for 125 Customs Automated
8	Operations Systems (CAOS)
9	(X) \$7.5M for 125 License Plate Readers
10	(Y) \$1.0M for 200 Work Station Replace-
11	ments
12	Total: \$86.29M.
13	(3) Equipment for both mexican and ca-
14	NADIAN BORDER PORTS.—
15	(A) \$19.3M for 584 Explosives Vapor
16	Tracer Detectors
17	(B) \$1.4M for 1000 Pager Radiation De-
18	tectors
19	(C) \$2.4M for 300 Radiation Identification
20	Devices
21	(D) \$0.6M for Radiation and Explosives
22	Detection Training
23	Total: \$23.7M.
24	(4) FLORIDA AND GULF COAST SEAPORTS.—

1	(A) \$24M for 6 Sea Container X-Ray Sys-
2	tems
3	(B) \$15.2M for 8 High Energy Pallet
4	Gamma-Ray Systems
5	Total: \$39.2M.
6	(5) Interagency commission on crime and
7	SECURITY IN U.S. SEAPORTS.—
8	(A) \$9.2M for 8 Mobile Truck Gamma
9	Ray Systems
10	(B) \$2.8M for 12 X-Ray Vans
11	(C) \$2.8M for 28 Tool Trucks
12	(D) \$384,000 for 32 Contraband Detection
13	Kits
14	(E) \$1.5M for Port Security Equipment
15	maintenance
16	Total \$16.68M.
17	(6) Commercial airports.—
18	(A) \$2.0M for 12 Body Scan Imaging Sys-
19	tems
20	(B) \$7.7M for 9 Mobile X-Ray Service
21	(C) $6.0M$ for $6,666$ Passport Readers
22	(D) \$0.9M for 10 Live Scan fingerprint
23	systems
24	Total: \$16.6M.
25	(7) Winter Olympics—salt lake city.—

1	(A) \$2.3M for 1 LAN System upgrade
2	(B) \$1.2M for 1 Mobile Truck Gamma
3	Ray System
4	(C) \$0.1M for 1 Tool Truck
5	(D) \$3.0 M for 12 Mobile X-Ray Vans
6	(E) \$1.2 M for 10 Mobile Pallet X-Ray
7	Systems.
8	(F) \$0.2 M for 200 Body Armor
9	(G) \$0.1 M for 248 Cold Weather Gear.
10	Will be collected and sent to northern border
11	ports after the Winter Olympics games
12	Total \$8.10M.
13	(b) FISCAL YEAR 2003.—Of the amounts made avail-
14	able for fiscal year 2003 under section $301(b)(1)(B)$ of
15	the Customs Procedural Reform and Simplication Act of
16	1978 (19 U.S.C. 2075(b)(1)(B)), as amended by section
17	101(a) of this Act, \$51,000,000 shall be available for the
18	maintenance and support of the equipment and training
19	of personnel to maintain and support the equipment de-
20	scribed in subsection (a).
21	(e) Acquisition of Technologically Superior
22	EQUIPMENT; TRANSFER OF FUNDS.—
23	(1) In General.—The Commissioner of Cus-
24	toms may use amounts made available for fiscal year
25	2002 and 2003 under section 301(b)(1)(A) of the

1	Customs Procedural Reform and Simplification Act
2	of 1978 (19 U.S.C. 2075(b)(1)(A)), as amended by
3	section 101(a) of this Act, for the acquisition of
4	equipment other than the equipment described in
5	subsection (a) if such other equipment—
6	(A)(i) is technologically superior to the
7	equipment described in subsection (a); and
8	(ii) will achieve at least the same results at
9	a cost that is the same or less than the equip-
10	ment described in subsection (a); or
11	(B) is technologically equivalent to the
12	equipment described in subsection (a) and can
13	be obtained at a lower cost than the equipment
14	described in subsection (a).
15	(2) Transfer of funds.—Notwithstanding
16	any other provision of this section the Commissioner
17	of Customs may reallocate an amount not to exceed
18	25 percent of—
19	(A) the amount specified in any of sub-
20	paragraphs (A) through (V) of subsection
21	(a)(1) for equipment specified in any other of
22	such subparagraphs (A) through (V);
23	(B) the amount specified in any of sub-
24	paragraphs (A) through (V) of subsection

1	(a)(2) for equipment specified in any other of
2	such subparagraphs (A) through (Y); and
3	(C) the amount specified in any of sub-
4	paragraphs (A) through (D) of subsection
5	(a)(3) for equipment specified in any other of
6	such subparagraphs (A) through (D)
7	(d) Customs Infrastructure Improvement Re-
8	QUIREMENTS.—For fiscal year 2002 \$393,000,000, and
9	for fiscal year 2003 \$393,000,000 is authorized for to be
10	appropriated until expended for the construction, improve-
11	ment and expansion of Customs Service facilities.
12	SEC. 103. PEAK HOURS AND INVESTIGATIVE RESOURCE EN-
13	HANCEMENT FOR THE UNITED STATES-MEX-
13 14	HANCEMENT FOR THE UNITED STATES-MEX- ICO AND UNITED STATES-CANADA BORDERS,
14	ICO AND UNITED STATES-CANADA BORDERS,
14 15	ICO AND UNITED STATES-CANADA BORDERS,  FLORIDA AND GULF COAST SEAPORTS.  (a) IN GENERAL.—Of the amounts made available
14 15 16 17	ICO AND UNITED STATES-CANADA BORDERS,  FLORIDA AND GULF COAST SEAPORTS.  (a) IN GENERAL.—Of the amounts made available
14 15 16 17	ICO AND UNITED STATES-CANADA BORDERS, FLORIDA AND GULF COAST SEAPORTS.  (a) IN GENERAL.—Of the amounts made available for fiscal years 2002 and 2003 under subparagraphs (A)
14 15 16 17 18	ICO AND UNITED STATES-CANADA BORDERS, FLORIDA AND GULF COAST SEAPORTS.  (a) IN GENERAL.—Of the amounts made available for fiscal years 2002 and 2003 under subparagraphs (A) and (B) of section 301(b)(1) of the Customs Procedural
14 15 16 17 18 19 20	ICO AND UNITED STATES-CANADA BORDERS, FLORIDA AND GULF COAST SEAPORTS.  (a) IN GENERAL.—Of the amounts made available for fiscal years 2002 and 2003 under subparagraphs (A) and (B) of section 301(b)(1) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C.
14 15 16 17 18 19 20	ICO AND UNITED STATES-CANADA BORDERS, FLORIDA AND GULF COAST SEAPORTS.  (a) IN GENERAL.—Of the amounts made available for fiscal years 2002 and 2003 under subparagraphs (A) and (B) of section 301(b)(1) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(1) (A) and (B)), as amended by section 101(a)
14 15 16 17 18 19 20	ICO AND UNITED STATES-CANADA BORDERS, FLORIDA AND GULF COAST SEAPORTS.  (a) IN GENERAL.—Of the amounts made available for fiscal years 2002 and 2003 under subparagraphs (A) and (B) of section 301(b)(1) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(1) (A) and (B)), as amended by section 101(a) of this Act, \$139,000,000 for fiscal year 2002 and
14 15 16 17 18 19 20 21	ICO AND UNITED STATES-CANADA BORDERS, FLORIDA AND GULF COAST SEAPORTS.  (a) IN GENERAL.—Of the amounts made available for fiscal years 2002 and 2003 under subparagraphs (A) and (B) of section 301(b)(1) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(1) (A) and (B)), as amended by section 101(a) of this Act, \$139,000,000 for fiscal year 2002 and \$306,000,000 for fiscal year 2003 shall be available for

1 for 1,500 new positions in fiscal year 2003 and the 2 reoccurring costs of positions authorized by this sec-3 tion for fiscal year 2002: Provided further, That, in each of fiscal years 2002 and 2003 the new positions 5 authorized shall be distributed as follows: 877 posi-6 tions are for the Southwest Border, 516 positions 7 are for the Northern Border, and 107 positions are 8 for Florida and Gulf Coast Seaports. Of the 1,500 9 new positions added in each of fiscal years 2002 and 10 2003, 153 shall be for agents, 765 for inspectors, 11 and 96 for Canine Enforcement Officers, the balance 12 shall include those positions deemed necessary by 13 the Customs Service and will include among others, 14 import specialists, entry specialists, intelligence ana-15 lysts, and other administrative and support per-16 sonnel. 17 (b) Relocation of Personnel.—Notwithstanding any other provision of this section, the Commissioner of 18 Customs may reduce the amount of additional personnel 19 20 provided for in any of paragraphs (1) through (9) of sub-21 section (a) by not more than 25 percent, if the Commis-22 sioner of Customs makes a corresponding increase in the personnel provided for in one or more of such paragraphs

(1) through (9).

- 1 (c) NET INCREASE.—In this section, the term "net
- 2 increase" means an increase in the number of employees
- 3 in each position described in this section over the number
- 4 of employees in each such position that was provided for
- 5 in fiscal year.

#### 6 SEC. 104. AIR AND MARINE OPERATION AND MAINTENANCE

- 7 **FUNDING.**
- 8 (a) FISCAL YEAR 2002.—Of the amounts made avail-
- 9 able for fiscal year 2002 under subparagraphs (A) and
- 10 (B) of section 301(b)(3) of the Customs Procedural Re-
- 11 form and Simplification Act of 1978 (19 U.S.C.
- 12 2075(b)(3) (A) and (B)), as amended by section 101(c)
- 13 of this Act, \$264,000,000 shall be available until expended
- 14 for Phase One of the Air and Marine Modernization Plan.
- 15 (b) FISACL YEAR 2003.—Of the amounts made avail-
- 16 able for fiscal year 2003 under subparagraphs (A) and
- 17 (B) of section 301(b)(3) of the Customs Procedural Re-
- 18 form and Simplification Act of 1978 (19 U.S.C.
- 19 2075(b)(3) (A) and (B)) as amended by section 101(c)
- 20 of this Act, \$529,000,000 shall be available until expended
- 21 for Phase Two of the Air and Marine Modernization Plan.
- 22 SEC. 105. COMPLIANCE WITH PERFORMANCE PLAN RE-
- 23 QUIREMENTS.
- 24 (a) In General.—As part of the annual perform-
- 25 ance plan for each of fiscal years 2002 and 2003, as re-

- 1 quired under section 1115 of title 31, United States Code,
- 2 the Commissioner of Customs shall evaluate the benefits
- 3 of the activities authorized to be carried out pursuant to
- 4 sections 102 through 105 of this Act.
- 5 (b) Report to Congress.—The Commissioner of
- 6 Customs shall submit any assessment, review, or report
- 7 provided for under this section to the Committee on Fi-
- 8 nance of the Senate and the Committee on Ways and
- 9 Means of the House of Representatives.

#### 10 SEC. 106. TRANSFER OF AEROSTATS.

- 11 (a) IN GENERAL.—The President shall submit a plan
- 12 for funding the acquisition and operation by the Customs
- 13 Service of tethered aerostat radar systems currently oper-
- 14 ated by the Department of the Air Force and scheduled
- 15 for replacement in fiscal year 2002.
- 16 (b) AUTHORIZATION OF APPROPRIATIONS.—There
- 17 are authorized to be appropriated such sums as may be
- 18 necessary to permit the operation and maintenance of the
- 19 aerostat radar systems, after the systems are transferred
- 20 to the Customs Service.

### 21 SEC. 107. REPORT ON INTELLIGENCE REQUIREMENTS.

- The Commissioner of Customs shall, not later than
- 23 1 year of the date of enactment of this Act, provide the
- 24 Committee on Finance of the Senate and the Committee

1	on Ways and Means of the House of Representatives
2	with—
3	(1) an assessment of the intelligence- and infor-
4	mation-gathering capabilities and needs of the Cus-
5	toms Service;
6	(2) the impact of any limitations on the intel-
7	ligence and information gathering capabilities nec-
8	essary for adequate enforcement of the customs laws
9	of the United States and other laws enforced by the
10	Customs Service; and
11	(3) a report detailing the Commissioner's rec-
12	ommendations for improving the agency's capabili-
13	ties.
14	TITLE II—CUSTOMS
15	MANAGEMENT
16	SEC. 201. TERM OF THE COMMISSIONER OF CUSTOMS.
17	(a) Term.—
18	(1) General requirements.—The first sec-
19	tion of the Act entitled "An Act to create a Bureau
20	of Customs and a Bureau of Prohibition in the De-
21	partment of the Treasury", approved March 3, 1927
22	(19 U.S.C. 2071) is amended—
23	(A) by striking "There shall be" and in-
24	serting "(a) In General.—There shall be";
25	(B) in the second senctence—

1	(i) by inserting "for a term of 5
2	years" after "Senate";
3	(ii) by striking "and" at the end of
4	paragraph (2);
5	(iii) by striking the period at the end
6	of paragraph (3) and inserting "; and;
7	and
8	(iv) by adding at the end the following
9	new paragraph:
10	"(4) have demonstrated ability in manage-
11	ment."; and
12	(C) by adding at the end the following:
13	"(b) Vacancy.—Any individual appointed to fill a va-
14	cancy in the position of Commissioner occurring before the
15	expiration of the term for which the individual's prede-
16	cessor was appointed shall be appointed only for the re-
17	mainder of that term.
18	"(c) Removal.—The Commissioner may be removed
19	at the will of the President.
20	"(d) Reappointment.—The Commissioner may be
21	appointed to more than one 5-year term.".
22	(2) Current office holder.—In the case of
23	an individual serving as the Commissioner of Cus-
24	toms on the date of enactment of this Act, who was
25	appointed to such position before such date, the 5-

- 1 year term required by the first section of the Act en-
- 2 titled "An Act to create a Bureau of Customs and
- a Bureau of Prohibition in the Department of the
- 4 Treasury", as amended by this section, shall begin
- 5 as of the date of such appointment.

#### 6 SEC. 202. INTERNAL COMPLIANCE.

- 7 (a) Establishiment of Internal Compliance
- 8 Program.—The Commissioner of Customs shall—
- 9 (1) establish, within the Office of Internal Af-
- fairs, a program of internal compliance designed to
- enhance the performance of the basic mission of the
- 12 Customs Service to ensure compliance with all appli-
- cable laws and, in particular, with the implementa-
- tion of title VI of the North American Free Trade
- 15 Agreement Implementation Act (commonly referred
- to as the "Customs Modernization Act");
- 17 (2) institute a program of ongoing self-assess-
- ment and conduct a review on an annual basis of the
- performance of all core functions of the Customs
- 20 Service;
- 21 (3) identify deficiencies in the current perform-
- ance of the Customs Service with respect to commer-
- cial operations, enforcement, and internal manage-
- 24 ment and propose specific corrective measures to ad-
- dress such concerns; and

- 1 (4) within 6 months of the date of enactment
- of this Act, and annually thereafter, provide the
- 3 Committee on Finance of the Senate and the Com-
- 4 mittee on Ways and Means of the House of Rep-
- 5 resentatives with a report on the programs and re-
- 6 views conducted under this subsection.
- 7 (b) Evaluation and Report on Best Prac-
- 8 Tices.—The Commissioner of Customs shall, as part of
- 9 the development of an improved system of internal compli-
- 10 ance, initiate a review of current best practices in internal
- 11 compliance programs among government agencies and pri-
- 12 vate sector organizations and, not later than 18 months
- 13 after the date of enactment of this Act, report on the re-
- 14 sults of the review to the Committee on Governmental Af-
- 15 fairs and the Committee on Finance of the Senate and
- 16 the Committee on Government Reform and the Committee
- 17 on Ways and Means of the House of Representatives.
- 18 (c) Review by Inspector General.—The Inspec-
- 19 tor General of the Department of the Treasury shall re-
- 20 view and audit the implementation of the programs de-
- 21 scribed in subsection (a) as part of the Inspector General's
- 22 report required under the Inspector General Act of 1978
- 23 (5 U.S.C. App).

## 1 SEC. 203. REPORT ON PERSONNEL FLEXIBILITY.

2	Not later than 6 months after the date of enactment
3	of this Act, the Commissioner of Customs shall submit to
4	the Committee on Governmental Affairs and the Com-
5	mittee on Finance of the Senate and the Committee on
6	Governmental Reform and the Committee on Ways and
7	Means of the House of Representatives a report on the
8	Commissioner's recommendations for modifying existing
9	personnel rules to permit more effective management of
10	the resources of the Customs Service and for improving
11	the ability of the Customs Service to fulfill its mission.
12	The report shall also include an analysis of why the flexi-
13	bility provided under existing personnel rules is insuffi-
1 /	giant to most the mode of the Cretoria Carries
14	cient to meet the needs of the Customs Service.
14 15	SEC. 204. REPORT ON DETECTION AND MONITORING RE-
15	SEC. 204. REPORT ON DETECTION AND MONITORING RE-
15 16	SEC. 204. REPORT ON DETECTION AND MONITORING RE- QUIREMENTS ALONG THE SOUTHERN TIER
15 16 17 18	SEC. 204. REPORT ON DETECTION AND MONITORING RE- QUIREMENTS ALONG THE SOUTHERN TIER AND NORTHERN BORDER.
15 16 17 18	SEC. 204. REPORT ON DETECTION AND MONITORING RE- QUIREMENTS ALONG THE SOUTHERN TIER AND NORTHERN BORDER.  Not later than 6 months after the date of enactment
15 16 17 18 19	SEC. 204. REPORT ON DETECTION AND MONITORING RE- QUIREMENTS ALONG THE SOUTHERN TIER AND NORTHERN BORDER.  Not later than 6 months after the date of enactment of this Act, the Commissioner of Customs shall submit a
15 16 17 18 19 20	SEC. 204. REPORT ON DETECTION AND MONITORING RE- QUIREMENTS ALONG THE SOUTHERN TIER AND NORTHERN BORDER.  Not later than 6 months after the date of enactment of this Act, the Commissioner of Customs shall submit a report to the Committee on Finance of the Senate and
15 16 17 18 19 20 21	SEC. 204. REPORT ON DETECTION AND MONITORING RE- QUIREMENTS ALONG THE SOUTHERN TIER AND NORTHERN BORDER.  Not later than 6 months after the date of enactment of this Act, the Commissioner of Customs shall submit a report to the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Rep-
15 16 17 18 19 20 21 22	QUIREMENTS ALONG THE SOUTHERN TIER AND NORTHERN BORDER.  Not later than 6 months after the date of enactment of this Act, the Commissioner of Customs shall submit a report to the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives regarding the requirements of the Customs
15 16 17 18 19 20 21 22 23	QUIREMENTS ALONG THE SOUTHERN TIER AND NORTHERN BORDER.  Not later than 6 months after the date of enactment of this Act, the Commissioner of Customs shall submit a report to the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives regarding the requirements of the Customs Service for counterdrug detection and monitoring of the

1	(1) the performance of existing detection and
2	monitoring equipment, technology, and personnel;
3	(2) any gaps in radar coverage of the arrival
4	zones along the southern tier and northern border of
5	the United States; and
6	(3) any limitations imposed on the enforcement
7	activities of the Customs Service as a result of the
8	reliance on detection and monitoring equipment,
9	technology, and personnel operated under the aus-
10	pices of the Department of Defense.
11	TITLE III—MARKING
12	VIOLATIONS
13	SEC. 301. CIVIL PENALTIES FOR MARKING VIOLATIONS.
14	Section 304(l) of the Tariff Act of 1930 (19 U.S.C.
15	1304(l)) is amended—
16	(1) by redesignating paragraphs (1) and (2) as
17	subparagraphs (A) and (B), respectively;
18	(2) by striking "Any person" and inserting "(1)
19	In general.—Any person";
20	(3) by moving the remaining text 2 ems to the
21	right; and
22	(4) by adding at the end the following new
23	paragraph:
24	"(2) CIVIL PENALTIES.—Any person who de-
25	faces, destroys, removes, alters, covers, obscures, or

- 1 obliterates any mark required under this section
- 2 shall be liable for a civil penalty of not more than
- 3 \$10,000 for each violation. The civil penalty imposed
- 4 under this subsection shall be in addition to any
- 5 marking duties owed under subsection (i).
- 6 "Amend the title so as to read: 'An Act to authorize
- 7 appropriations for the United States Customs Service, and
- 8 for other purposes.'.".

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